

process within the interface. This process is also time-consuming and cumbersome, especially when multiple formulas need to be edited.⁹

Q. HAVE THE DIFFICULTIES THAT YOU ENCOUNTERED HINDERED YOUR ABILITY TO EFFECTIVELY EVALUATE THE MODEL?

A. Yes. The cumbersome process of editing formulas combined with the inability readily to modify multiple formulas makes evaluating the integrity of the model more difficult. While we have been able to find important errors in Verizon's model, there may be others that we have been unable to discern as a result of the cumbersome nature of the Oracle interface.

III. VERIZON'S LOOP COSTS

Q. FOR WHICH TYPES OF LOOPS DOES VERIZON COMPUTES COSTS?

A. Verizon uses the loop cost model to compute costs for several different types of loops, as described in the Verizon Panel testimony.¹⁰ They are as follows:

- Two- and four-wire loops;
- Off-premises extension unbundled loops;
- ISDN/BRI (two-wire digital loops);
- Digital four-wire (56 and 64 Kbps) loops;
- Two- and four-wire customer-specified signaling loops;

⁹ During our review of the Verizon model, we identified a number of small calculation errors in the Verizon model formulas. These errors, which we have corrected, produced a slight overstatement of loop costs. Details of the errors and our corrections are included in our electronic workpapers.

- 1 • DS1/ISDN PRI loops;
- 2 • DS3 (high capacity) loops;
- 3 • XDSL-compatible loops
- 4 • Subloops; and
- 5 • Dark fiber loops.

6 **Q. DOES YOUR ANALYSIS FOCUS ON ALL OF THE VARIOUS LOOP**
7 **COSTS COMPUTED BY VERIZON?**

8 A. Our analysis focuses primarily on Verizon's calculations of its two-wire loop
9 costs. While I have also reviewed and restated certain of Verizon's advanced
10 services loop and other proposed costs, because of limited access to Verizon
11 discovery data and the difficulties working with Verizon's model that we
12 described previously, we believe that our restatement falls short of producing the
13 correct forward-looking costs of those services. In other words, our restated costs
14 for advanced loops and other services are still overstated, although not as grossly
15 as the costs initially presented by Verizon.¹¹

¹⁰ Verizon Direct Panel Testimony at 80.

¹¹ Our analysis and restatement of Verizon's DS3, DS3 Subloop and High Capacity Loops were further hindered because Verizon produced electronic documentation for these elements as image files, void of any calculations. On August 22, more than 50 days after submitting its cost studies, Verizon provided one of these studies in a usable spreadsheet format. Response to AT&T/WorldCom #6-12.

1 **A. ENGINEERING SURVEY**

2 **Q. IS VERIZON’S COST STUDY GROUNDED IN APPROPRIATE**
3 **FORWARD-LOOKING ASSUMPTIONS FOR OUTSIDE PLANT**
4 **INVESTMENT?**

5 A. No. Verizon’s “forward-looking” outside plant is actually based on a survey of its
6 embedded network conducted by its outside plant engineers in the early 1990’s.
7 That survey data are then matched with more current information on the number
8 of working lines within each customer serving area. Because they are based on
9 the embedded plant construct, the Verizon “forward-looking” costs are not
10 forward-looking at all. Rather, by relying on existing feeder and distribution
11 routes and its embedded assignment of customers to existing distribution areas,
12 Verizon has failed to recognize any meaningful efficiencies that would be
13 available to a new entrant under the scorched-node environment contemplated by
14 TELRIC. Simply put, relying on an embedded network configuration overstates
15 costs.

16 **Q. WHAT EVIDENCE IS THERE DEMONSTRATING THAT VERIZON**
17 **RELIES ON ITS EMBEDDED NETWORK?**

18 • A. The outside plant engineering surveys, **[Begin Verizon**
19 **Proprietary] *** [End Verizon Proprietary]**

20 Thus, the cornerstone of Verizon’s forward-looking outside plant is its
21 embedded plant.

1 **Q. IS THERE OTHER EVIDENCE THAT VERIZON’S FORWARD-**
2 **LOOKING OUTSIDE PLANT IS REALLY ITS EMBEDDED PLANT?**

3 A. Yes. Verizon itself readily acknowledges that its forward-looking outside plant is
4 based on its embedded network. In a handout distributed by Verizon during its
5 August 22, 2001 cost model demonstration meeting with the FCC, Verizon openly
6 acknowledges that the LCAM is “an application designed to develop loop costs
7 based on the framework of an actual network.” For its cost study, the actual
8 network forming the framework for the LCAM is Verizon’s own Virginia
9 embedded network.

10 **Q. DOES VERIZON EVEN ACCURATELY CAPTURE THE COSTS OF ITS**
11 **EMBEDDED PLANT?**

12 A. Probably not. According to the survey instruction materials produced by Verizon
13 in discovery, **[Begin Verizon Proprietary] *** [End Verizon Proprietary]** As
14 a result, the survey results likely do not accurately capture the characteristics of
15 the embedded plant structure.

16 **Q. WHY DOES IT MATTER THAT VERIZON HAS BASED ITS LOOP**
17 **COST STUDY ON LOOP LENGTH INFORMATION FROM ITS**
18 **EMBEDDED NETWORK?**

19 A. Basing a loop cost study on embedded base information violates TELRIC
20 principles and simply does not make sense for a least-cost network configuration
21 that an efficient, competitive company would build today. For example, engineers
22 typically construct underground conduit systems along no-cost public rights-of-
23 way adjacent to or within roadway rights-of-way. If a large tract of land was
24 undeveloped 25 years ago, when Verizon engineered its feeder route, it might
25 have placed conduit around the perimeter of the tract. Today, roadways lace that

1 tract of land, and an efficient company would place conduit using a shorter
2 distance – along the roadways that cross the tract.

3 **Q. HAS VERIZON DEMONSTRATED THAT ITS EXISTING ROUTE**
4 **CONFIGURATION IS THE MOST EFFICIENT ROUTE**
5 **CONFIGURATION?**

6 A. No. Verizon has offered no evidence whatsoever that the loop lengths and amount
7 of outside plant that underlie its cost study reflect an efficient, forward-looking
8 network. We asked Verizon in discovery to provide copies of all documents
9 relating to the survey of outside plant characteristics. In response, Verizon
10 provided only a copy of the instructions to the survey engineers.¹² Verizon did not
11 provide key source documents relied upon by survey engineers such as plats,
12 network diagrams, customer location information, maps, or other materials
13 necessary to effectively determine if the embedded network is the appropriate
14 starting point for the forward-looking network design. We were thus unable to
15 determine if the route configuration included in the survey data represents the
16 most efficient, forward-looking routing. While we believe that Verizon's reliance
17 on its embedded network produces overstated loop costs, there is no way to
18 quantify the level of this overstatement without the requested information.

¹² Verizon Response to Request AT&T/WCOM #1-34.

1 **Q. HAVE YOU ADJUSTED VERIZON’S LOOPS COSTS AS A RESULT OF**
2 **ITS RELIANCE ON ITS EXISTING ROUTE CONFIGURATION?**

3 A. No. Because there is no way to quantify the extent to which Verizon has
4 overstated costs as a result of its reliance on its existing route configuration, we
5 have not included any such adjustment in our restatement of loop costs – even
6 though a significant downward adjustment is almost certainly warranted. Of
7 course, the impossibility of properly adjusting Verizon’s cost model to account for
8 its reliance on its existing route configuration is one reason that the Commission
9 should not rely on that model but instead should reject Verizon’s cost model
10 entirely.

11 **Q. ARE THERE ANY OTHER WAYS IN WHICH VERIZON’S USE OF ITS**
12 **EMBEDDED NETWORK LIKELY OVERSTATES LOOP COSTS?**

13 A. Yes. Verizon’s method matches current working line count information by
14 customer service area (“CSA”) and distribution area (“DA”) with the survey data
15 and uses that information to model the size and type of digital loop carrier
16 electronics and the size of distribution plant cable. The working line counts are
17 also aggregated by wire center and used to weight loop costs by density zone. By
18 matching working lines with survey data instead of looking at actual customer
19 locations, Verizon’s approach virtually guarantees that its so-called “forward-
20 looking” network will virtually replicate the embedded facility. In addition, the
21 data provided by Verizon in support of its working line counts suggests that the
22 line working line counts used by Verizon to match with the survey data may very
23 well be understated. All other things being equal, understating the number of
24 working lines overstates loop costs.

1 **Q. DOES THE USE OF EXISTING CSA BOUNDARIES INTRODUCE**
2 **INEFFICIENCIES IN THE VERIZON COST STUDY?**

3 A. Yes. By using existing CSA and DA boundaries Verizon is likely not taking
4 advantage of the efficiencies available with today's DLC technology.

5 **Q. PLEASE EXPLAIN.**

6 A. The smallest size DLC remote terminal ("RT") used in the Verizon study has a
7 224-line capacity. Many of the DAs in the Verizon service territory contain fewer
8 than 50 lines. Verizon's cost study includes a total of 8,795 DAs for its Virginia
9 service territory. Of these, approximately 1,362, or 15%, have fewer than 50
10 working lines. Verizon's cost study assumes 1,123 of these fewer than 50-line
11 DAs will be served with 224-line capacity DLC equipment. The average DLC
12 utilization for these 1,123 DAs is a scant ten percent.

13 **Q. COULD THIS BE AVOIDED IN A FORWARD-LOOKING NETWORK?**

14 A. Yes. A more efficient approach would be to regroup DAs based on actual
15 customer locations in order to achieve higher utilization of expensive DLC
16 equipment, thereby reducing overall UNE costs. Unfortunately, the cost studies
17 presented by Verizon do not allow for such consolidation. The line counts by DA
18 are an input to the model that cannot be altered. As a general matter, these
19 inefficiencies cannot be corrected and are carried forward in our restatement of
20 Verizon's loop costs. As a result, despite other adjustments and corrections we
21 propose, Verizon's models cannot be made TELRIC compliant.

1 **Q. YOU MENTIONED THAT VERIZON MAY WELL UNDERSTATE THE**
2 **NUMBER OF LOOPS IN ITS NETWORK. WHAT IS YOUR BASIS FOR**
3 **THIS STATEMENT?**

4 A. The loop costs developed within the Verizon LCAM model are based on a total of
5 **[BEGIN VERIZON PROPRIETARY] *** [END VERIZON**
6 **PROPRIETARY]** working lines. The source of this working line count is not
7 clear from the documentation provided by Verizon. In contrast, the Verizon Loop
8 Analysis Reporting and Tracking (“LART”) database identifies a total of **[Begin**
9 **Verizon Proprietary] *** [End Verizon Proprietary]** working lines in the
10 Verizon Virginia service territory, while the Loop Engineering Assignment Data
11 (“LEAD”) database shows a total of **[Begin Verizon Proprietary] *** [End**
12 **Verizon Proprietary]** working lines.

13 **Q. WHY IS THE NUMBER OF WORKING LINES AN ISSUE IN THE**
14 **DEVELOPMENT OF FORWARD-LOOKING LOOP COSTS?**

15 A. Because of the economies of scale associated with outside plant investment, the
16 number of lines over which outside plant investment is spread plays a critical role.
17 Generally, the greater the concentration of lines in a given UAA, the lower the
18 average cost per line of cable and outside plant structure (i.e., poles and conduit),
19 because the investment is spread over more lines. By using the lowest of the
20 available counts of working lines, it is likely that Verizon has overstated loop
21 costs by failing to capture all of the available economies of scale that exist today.

22 **Q. ARE YOU ABLE TO ADJUST THE LINE COUNTS IN THE VERIZON**
23 **COST STUDY TO BETTER REFLECT SUCH ECONOMIES OF SCALE?**

24 A. No. First, it is not clear from the Verizon data which count of working lines is
25 correct. Second, the Oracle interface in which the Verizon cost models are run

1 does not allow the user to modify the line counts used in the cost models. Thus,
2 any adjustment to reflected added efficiencies must be done outside of the
3 Verizon cost model. However, we have not included any such adjustment in our
4 restatement of Verizon's costs, although such an adjustment seems justified.

5 **B. DIGITAL LOOP CARRIER SYSTEMS**

6 **1. UDLC V. IDLC**

7 **Q. WHAT ASSUMPTIONS DOES THE VERIZON STUDY MAKE**
8 **REGARDING DIGITAL LOOP CARRIER INTERFACE?**

9 A. Verizon's two-wire loop costs include a subjective fiber-copper breakpoint above
10 which loops are provisioned with fiber feeder and digital loop carrier technology.
11 Verizon's cost study assumes that 82 percent of loops will use DLC, with
12 approximately 70 percent of those loops provisioned with an integrated interface
13 and the remaining 30 percent provisioned with older and less efficient universal
14 interface.

15 **Q. IS VERIZON'S DLC ASSUMPTION OF 30% UNIVERSAL INTERFACES**
16 **THE APPROPRIATE FORWARD-LOOKING CONSTRUCT?**

17 A. No. TELRIC requires that Verizon's forward-looking economic costs provide
18 UNEs based upon a least cost, forward-looking network. In this case, least cost,
19 forward-looking technology means an integrated DLC ("IDLC") interface at the
20 DS1 level for those loops exceeding the fiber/copper threshold and provisioned
21 with fiber feeder. It does not mean deploying less efficient analog Universal DLC
22 ("UDLC") interfaces and penalizing CLECs for connecting to Verizon's outdated
23 embedded infrastructure.

1 **Q. WHAT ARE THE DIFFERENCES BETWEEN UDLC AND IDLC?**

2 A. In a UDLC system, analog signals originating from a customer's telephone are
3 converted into a digital signal at a Remote Terminal ("RT") and transported by the
4 digital carrier system to the Central Office Terminal ("COT"). At the COT, the
5 signal is converted from digital to analog and is then terminated on the Main
6 Distribution Frame ("MDF"). Since virtually all switches deployed today are
7 digital, the analog signal from the MDF must be cabled to the Analog Port of the
8 switch, where the signal is converted once again into digital format so that it can
9 be processed by the digital switch. The UDLC system is a less-than-efficient
10 technology for several reasons. The back-to-back digital/analog conversions are
11 inefficient, cumbersome and degrade transmission quality; and this impairment to
12 the channel will increase as advanced modem technology challenges the capability
13 of the network. In addition, the multiple signal conversions require additional line
14 cards and other equipment. Further, there is an increased risk of equipment failure
15 caused by the MDF cross-connect activity.

16 In stark contrast, in an IDLC system, the analog signal generated at the
17 customer's telephone is converted to digital form at the RT. The digital signal is
18 transported by the digital carrier system to the Central Office and terminated
19 directly to the switch without any need for further conversion. The integration of
20 digital switching and digital transmission facilities in an IDLC System generates
21 substantial operational and equipment savings, including:

- 22 • the elimination of digital/analog conversion at the COT;

- 1 • the elimination of costs for the extra sets of equipment used in UDLC
- 2 signal conversion;
- 3 • the elimination of labor costs associated with terminating and cabling the
- 4 MDF;
- 5 • reduced risk of potential equipment failure resulting from cross-wiring
- 6 activity on the MDF; and
- 7 • improvement in the overall transmission quality.

8 Given the efficiencies of the IDLC system, it is ludicrous for Verizon to
9 maintain that a forward-looking network would use the less-than-efficient
10 technology mix of UDLC and IDLC that it proposes.

11 **Q. WITH SUCH OBVIOUS BENEFITS ASSOCIATED WITH IDLC, WHY**
12 **WOULD UDLC EVEN BE CONSIDERED?**

13 **A. UDLC was introduced in the 1970's as a substitution technology for copper feeder**
14 **cables, since it dramatically reduced the amount of copper feeder pairs deployed**
15 **in the network. A signal arriving at the Central Office underwent only one**
16 **conversion (to analog) and terminated on the analog switch via the MDF. Even**
17 **after the introduction of first generation IDLC in 1980 and the gradual**
18 **replacement of analog switches with digital switches, UDLC continued to have**
19 **advantages over IDLC for some types of services. Because in an IDLC system the**
20 **digital signal terminates directly to the switch, non-switched/non locally switched**
21 **special services required "grooming" from the IDLC high speed interfaces to the**
22 **switch. While several alternatives existed, UDLC offered a cost effective way of**
23 **provisioning services that required grooming in older IDLC systems.**

1 **Q. HAS VERIZON PROVIDED ANY CALCULATIONS SUPPORTING ITS**
2 **SPLIT BETWEEN THE INTEGRATED AND UNIVERSAL INTERFACE?**

3 A. Yes. Verizon claims that the percentage split between the integrated and universal
4 interface is based on what it has been able to install in its embedded network. But
5 Verizon's experience in the embedded network is irrelevant to a forward-looking
6 cost study. The embedded network includes a mix of technologies that has
7 evolved over the years. Some of these older technologies may have capacity
8 limitations or other characteristics that render them unable to accommodate an
9 integrated interface. For example, materials produced by Verizon in discovery
10 reveal that its embedded network still includes an analog switch in the Purcellville
11 wire center. Any DLC equipment installed in the embedded network in the
12 Purcellville wire center would require a universal interface to communicate with
13 the Purcellville switch. In a forward-looking cost study, and even in Verizon's
14 purported forward-looking cost study, the Purcellville wire center, like all other
15 wire centers in Virginia, is provisioned with a new digital switch.

16 **Q. IS VERIZON JUSTIFIED IN MAKING ITS ASSUMPTION OF 30%**
17 **UDLC?**

18 A. Verizon further contends that UDLC is needed to provision non-switched services
19 and also for unbundling. Neither is correct. We will discuss Verizon's claim with
20 respect to unbundling below, when we discuss the GR303 interface. As for
21 Verizon's claim with respect to non-switched services, it is irrelevant in assessing
22 the costs of two-wire analog loops used to provide switched services. Aside from
23 its unbundling claim, Verizon does not attempt to show that any UDLC is needed

1 for two-wire analog loops. In addition, Verizon is simply wrong that UDLC
2 cannot be used to provide non-switched services

3 **2. GR303 V TR008 INTERFACES**

4 **Q. FOR THOSE LINES ASSUMED BY VERIZON TO BE PROVISIONED**
5 **WITH INTEGRATED DIGITAL LOOP CARRIER EQUIPMENT, DOES**
6 **VERIZON EMPLOY THE MOST EFFICIENT INTEGRATED**
7 **INTERFACE?**

8 **A. No.** The most efficient, forward-looking Digital Loop Carrier technology
9 currently available is the IDLC system that utilizes a Time Slot Interchanger (TSI)
10 feature and interfaces to the Local Digital Switch (LDS) via the GR-303 interface.
11 Verizon nevertheless assumes that the vast majority of IDLC will be provisioned
12 with an older, less efficient TR-008 interface, and that only a small percentage (10
13 percent of all loops) will use the state-of-the-art GR-303 interface. The TSI
14 feature allows the “pathing” of any circuit in the RT to appear on any DS1
15 interface group in the Central Office. This feature enables the grooming of non-
16 switched/special services, as well as the unbundling of circuits. The GR-303
17 interface allows concentration by assigning on a “per call basis,” rather than using
18 numerous dedicated channels.

19 **Q. WHY IS GR-303 THE MOST EFFICIENT FORWARD-LOOKING**
20 **INTERFACE?**

21 **A. GR-303** assigns a path to the Central Office on a “per call basis,” rather than
22 dedicating a channel for each line as is required under TR008 technology. This
23 allows substantially fewer facilities to be provisioned under GR-303, a feature

1 knows as concentration.¹³ Concentration reduces the number of transport DS1
2 cards, decreases the number of switch ports, and spreads the cost of the
3 peripherals over a greater number of lines. Moreover, a concentrated GR-303
4 system provides a lower cost ISDN interface. If ISDN is provided by GR-303,
5 66% of the line cards that would otherwise be used can be eliminated and only
6 one DS0 is required for every four ISDN D Channels.

7 **Q. CAN YOU FURTHER EXPLAIN THE ADVANTAGES OF GR-303 AS**
8 **COMPARED TO TR008?**

9 A. Modern switching systems are typically designed to be traffic limited, rather than
10 port limited. This design allows for the cost effective sharing of costly switch
11 resources and strives to carefully balance service quality and the cost of associated
12 switch infrastructure. The design of integrated (TR008 and GR-303) switch
13 peripherals and the allocation of switching fabric to those peripherals, begins with
14 an assumption of offered traffic load. A design is required to meet the service
15 quality requirements of that traffic load. If that traffic design understates the true
16 traffic requirements of the architecture, service quality will likely deteriorate. If
17 the design overstates the traffic requirements, poor equipment utilization will
18 result. TR008 integrated designs implement concentration within the switch,
19 between the peripheral and the switching fabric. No concentration typically takes
20 place on the digital loop carrier system. During the most extreme traffic
21 overloads, switch blockage could occur when the traffic offered to the peripheral

¹³ See Verizon Cost Panel Testimony at 91.

1 exceeds the capacity of the available switching fabric. Although the TR008
2 interface would still have many available idle channels, they may not be effective
3 in making or receiving calls.

4 The GR-303 architecture offers the opportunity to more closely match the
5 traffic capacity of the loop transport system and the line port requirements of the
6 switch to the designed traffic capacity of the switch. GR-303 Interface groups are
7 generally larger than TR008 Interface Groups and, therefore, will be less
8 susceptible to traffic load variations. Each line within the large GR-303 Interface
9 Group will have access to all of the traffic bearing channels within the interface.

10 **Q. VERIZON CLAIMS THAT IDLC IS NOT COST EFFECTIVE, AND**
11 **THAT UDLC/COPPER LOOPS ARE THE MOST EFFICIENT**
12 **TECHNOLOGIES FOR UNBUNDLING LOOPS. DO YOU AGREE?**

13 A. No. GR-303 IDLC is substantially less costly than UDLC, deploys fewer facilities
14 (concentration), is more efficient in its use of switch ports, DS1 cards and ISDN
15 provisioning, and is capable of unbundling and grooming circuits via remotely
16 provided OSS instructions. UDLC is 1970's technology, while copper loop
17 alternatives even pre-date UDLC. These technologies hardly qualify as forward-
18 looking for TELRIC purposes.

19 **Q. ON WHAT BASIS DOES VERIZON INCLUDE ONLY MINIMAL**
20 **AMOUNTS OF GR-303 DLC TECHNOLOGY IN THE FORWARD-**
21 **LOOKING NETWORK?**

22 A. Verizon's reason for using only small amounts of GR-303 IDLC interfaces is that
23 most of the digital switches currently employed in Verizon's embedded network

1 are TR-008 compatible and not GR-303 compatible.¹⁴ Verizon claims that it has
2 no plans to change its embedded switch interface compatibility in the foreseeable
3 future, and thus concludes that a GR-303 interface is not appropriate. Verizon's
4 position is a perfect example of developing "forward-looking" costs based on the
5 older technologies and inherent inefficiencies within its embedded network.
6 Verizon disregards the fact that the SCIS model it uses to develop forward-
7 looking switching costs assumes the placement of all new digital switches. The
8 decision of the appropriate interface compatibility for these new switches is
9 therefore not a backward-looking one as Verizon suggests, but rather a forward-
10 looking one. In this case, the least cost, forward-looking decision is to make these
11 new switches GR-303 compatible.

12 Network-wide GR303 deployment in a forward-looking study is also
13 consistent with Verizon's own deployment guidelines. **[BEGIN VERIZON**
14 **PROPRIETARY] *** [END VERIZON PROPRIETARY]** Nonetheless,
15 instead of following its own growth guidelines, Verizon retreats to a position that
16 would essentially replicate its embedded plant.

¹⁴ See Verizon Cost Panel Testimony at 103, Lines 3-12.

1 **Q. ARE VERIZON’S ASSUMPTIONS REGARDING THE TYPE OF**
2 **DIGITAL LOOP CARRIER INTERFACE THE SAME AS ITS**
3 **ASSUMPTIONS IN THE FIRST UNE PRICING PROCEEDING?¹⁵**

4 A. No. When the initial cost studies were performed in 1997, all parties, including
5 Verizon (then Bell Atlantic), agreed that IDLC equipment would be the lowest
6 cost, most efficient means to provision service. In 1997, however, the prices for
7 IDLC equipment with a next generation GR-303 interface that was capable of
8 being unbundled for the provisioning of UNE’s had not yet been firmly
9 established. Instead, Verizon developed a surrogate price based in part on the
10 older, more expensive, UDLC equipment that Verizon had previously been
11 deploying.

12 **Q. CAN THE “GROOMING” OF NON-SWITCHED/NON-LOCALLY**
13 **SWITCHED SPECIAL SERVICES BE ACCOMPLISHED TODAY IN A**
14 **COST EFFECTIVE MANNER?**

15 A. Yes. With the advent of TSI in the 1990’s, grooming of circuits provisioned at a
16 Remote Terminal can be achieved via a software command. New provisioning
17 OSSs can communicate directly with the DLC. The DLC takes these remote
18 provisioning instructions, makes the internal cross connections without human
19 intervention, and assigns a slot (*e.g.*, a distinct path or channel that digital signals
20 follow between DLC devices). Simply put, TSI is a form of computerized cross
21 connections. Thus, contrary to the contention of the Verizon cost panel,¹⁶ UDLC

¹⁵ *See Ex. Parte: To Determine Prices Bell Atlantic-Virginia, Inc. is Authorized to Charge Competitive Local Exchange Carriers, PUC970005 (April 15, 1999).*

¹⁶ *See Verizon Cost Panel Testimony at 26, 93.*

1 is no longer needed – or efficient – for the provisioning of non-switched services
2 or data services like ISDN and DDS.

3 **Q. CAN EFFICIENT, IDLC LOOPS BE HANDED OFF TO CLECS?**

4 A. Yes. Such loops are handed off to CLECs via a DS1 interface. The issue is the
5 type of tie cable arrangement that a CLEC makes via collocation in the central
6 office. Efficient connection would be at the DS1 level via a tie cable from the
7 DSX frame to the CLEC Point of Presence, rather than at the DS0 level from the
8 MDF to the CLEC Point of Presence. Presently deployed IDLC systems have a
9 feature known as virtual interface groups. Virtual interface groups were originally
10 designed to more efficiently balance the load on the switch by permitting the
11 rearrangement of circuits from the RT to the Host switch interface. However, the
12 same technology can be used to unbundle loops provisioned to the host switch by
13 simply rearranging the circuit to an interface group of a different host switch. The
14 process control to effect such unbundling ultimately resides in the SWITCH-DLE
15 system with links to SOAC, LFACS, FOMS, TIRKS, FEPS, OSP/INE, NSDB,
16 WFA/C, NMA, MARCH AND PVI.

17 Indeed, even in its testimony here, the Verizon cost panel concedes that it
18 is “hypothetically possible to support unbundling of individual loops using the
19 GR-303 interface.”¹⁷

¹⁷ Verizon Cost Panel Testimony at 94.

1 **Q. DO YOU AGREE WITH VERIZON THAT ABSENCE OF WORKING**
2 **OSS MAKES IT INAPPROPRIATE TO ASSUME GR-303 UNBUNDLING**
3 **IN A FORWARD-LOOKING NETWORK?**

4 A. No. Although Verizon tries to hide behind its claim that the Operations Support
5 Systems (“OSS”) has not yet been developed to effectively permit unbundling of
6 GR-303,¹⁸ that argument confuses issues related to provisioning GR-303 in the
7 existing network with a forward-looking scenario in which OSS will be
8 specifically designed to work efficiently with the GR-303 interface. The absence
9 of appropriate OSS is no different than the problems that existed when the Act
10 was first implemented and it was technically feasible to unbundle a loop or port
11 but the OSS to do so did not yet exist. To date, the LECs have had little incentive
12 to work with vendors to develop the OSS for GR-303 unbundling. But there is no
13 doubt that a carrier designing a forward-looking network would use GR-303 and
14 would work with vendors to put in place the OSS needed to unbundle the GR-303.
15 It would not be technically difficult to develop such OSS if the BOCs desired to
16 do so. For example, at present, the BOCs have not assigned unique three digit
17 codes to different carriers as would be necessary but creating such codes is not
18 difficult. Finally, it is important to note that even if it is not possible to place an
19 electronic flow-through order for unbundling today, there is no technical issue
20 involved with placing such an order manually.

¹⁸ See Verizon Cost Panel Testimony at 93.

3. DLC CONCENTRATION RATIO

Q. WHAT IS A DLC CONCENTRATION?

A. Concentration is a feature available under the GR-303 interface group that allows less than one DS0 on the switch per assigned channel units at the RT. Instead of creating a dedicated DS0 channel to the switch, the time slot interface of the GR-303 interface is used to make a connection to the switch when a customer requires service. When the customer is through and the phone placed back on the hook, the connection is terminated and the circuit becomes available for use by another customer. The Litespan GR-303 system is designed to concentrate a minimum of 2,015 POTS lines onto 28 DS1's or 672 channels at the RT. This would provide a minimum 3:1 concentration level for the system. But the system can also concentrate far more lines, and, in many instances, this would be efficient. Concentration is possible because a large portion of served customers are not actually using their service at any given time. Simply put, concentration permits multiple circuits to share the outside plant facility, resulting in more efficient and less costly outside plant.

Q. WHAT LEVEL OF DLC CONCENTRATION HAS VERIZON USED IN ITS FORWARD-LOOKING COST STUDY?

A. Verizon uses a DLC concentration ratio of 3:1, the minimum amount of concentration possible on the system. This assumption is not explained or supported anywhere in the Verizon Cost Panel Testimony. It simply appears as an input to the Verizon cost study.

1 **Q. WHAT IS THE APPROPRIATE FORWARD-LOOKING DLC**
2 **CONCENTRATION ASSUMPTION?**

3 A. In evaluating the potential benefits of the use of GR303 in its own network,
4 Verizon assumed a [BEGIN VERIZON PROPRIETARY] *** [END
5 **VERIZON PROPRIETARY]** concentration ratio,¹⁹ and this is a reasonable
6 assumption. We have nevertheless adopted an extremely conservative forward-
7 looking concentration ratio is 4:1 in our restatement of Verizon's cost study.

8 **C. CABLE SIZING AND UNIT COSTS**

9 **Q. ARE THERE OTHER PROBLEMS WITH VERIZON'S CALCULATION**
10 **OF LOOP COSTS?**

11 A. Yes. In response to AT&T/WorldCom data requests, Verizon has provided
12 supporting documentation that indicates that the data and methods used by
13 Verizon grossly overstate forward-looking costs. Specifically, these flaws cover
14 the unit cost of cable obtained from Verizon's VRUC data, metallic cable sizing,
15 telephone plant indices and the correct installed cost per foot for installed conduit.
16 Additionally, Verizon's unit cost for poles is overstated.

17 **Q. HOW DOES VERIZON DEVELOP ITS OUTSIDE PLANT CABLE**
18 **COSTS?**

19 A. Verizon bases its cable costs on information contained in the VRUC database.
20 According to Verizon, VRUC includes installed investments associated with fiber
21 and copper cable, which include SAI boxes, distribution terminals, drop wires,

¹⁹ **[BEGIN VERIZON PROPRIETARY] *** [END VERIZON PROPRIETARY]**